DECISION-MAKE	R:	CABINET				
		CAPITAL FINANCIAL MONITORING FOR THE PERIOD TO THE END OF SEPTEMBER 2018.				
DATE OF DECISION: 20 NOVEMBER 2018						
REPORT OF:		CABINET MEMBER FOR FINANCE EXPERIENCE	E & C	SUSTOMER		
		CONTACT DETAILS				
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STATEMENT OF CONFIDENTIALITY

NOT APPLICABLE

BRIEF SUMMARY

The purpose of this report is to inform Cabinet of any major changes in the overall General Fund and Housing Revenue Account (HRA) capital programme for the period 2018/19 to 2022/23, highlighting the changes in the programme since the last reported monitoring position to Cabinet in September 2018. The report also notes the major forecast variances against the approved estimates.

RECOMMENDATIONS:

DATIONO.
ended that Cabinet:
Notes the revised General Fund Capital Programme, which totals £167.42M as detailed in paragraph 44 and table 6 and the associated use of resources in table 7.
Notes the revised HRA Capital Programme, which totals £184.90M as detailed in paragraph 44 and table 6 and the associated use of resources in table 7.
Notes that the overall forecast position at Quarter 2 is £133.45M, resulting in a potential underspend of £7.22M, as detailed in paragraph 12, table 3, and Appendix 1.
Notes that the capital programme remains fully funded up to 2022/23 based on the latest forecast of available resources although the forecast can be subject to change; most notably with regard to the value and timing of anticipated capital receipts and the use of prudent assumptions of future government grants to be received.
Notes that £0.67M has been added to the programme with approval to spend, under delegated powers. These additions are detailed in tables 1 and 2 and paragraphs 6-11.

REASONS FOR REPORT RECOMMENDATIONS

1. The capital programme is reviewed on a quarterly basis in accordance with the Council's Capital Strategy. The forecast position is reported to the Council Capital Board with any required programme update reported to Cabinet and Council for approval. This is required to enable schemes in the programme to proceed and to approve additions and changes to the programme.

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED

2. The update of the capital programme is undertaken within the resource constraints imposed on it. No new schemes can be added unless specific additional resources are identified. Alternative options for new capital spending are considered as part of the budget setting process in the light of the funding available and the overall financial position.

DETAIL (Including consultation carried out)

CONSULTATION

3. Service Directors, Service Leads and Project Managers have been consulted in preparing the reasons for variations contained in this report.

The General Fund and HRA capital programme monitoring report summarises additions to the capital programme and slippage and rephasing since the last approved programme reported in September 2018. Each addition has been subject to the relevant consultation process which reflects the role played by Council Capital Board. The content of this report has been subject to consultation with Finance Officers for each service.

THE 5 YEAR CAPITAL PROGRAMME

Table 1 shows a comparison of the latest capital expenditure for the period 2018/19 to 2022/23 compared to the previously reported programme, and shows an increase of £0.67M.

Table 1 – Programme Comparison

	2018/19 £M	2019/20 £M	2020/21 £M	2021/22 £M	2022/23 £M	Total £M
Latest Programme	140.09	71.27	74.92	47.41	18.63	352.32
Previous Programme	141.91	77.02	67.75	64.93	0.04	351.65
Variance	(1.82)	(5.75)	7.17	(17.52)	18.59	0.67

CHANGES TO THE OVERALL PROGRAMME

5. Table 2 shows the changes to the individual portfolio programmes followed by details of these changes.

		<u>mmes</u> Latest Programme	Previous Programme	_				
		£M	£M	£M				
	Adults Aspiration, Schools and Lifelong	1.86	1.86	0.00				
	Learning	92.78	92.78	0.00				
	Clean Growth & Development	11.87	11.87	0.00				
	Community Wellbeing	3.74	3.74	0.00				
	Finance and Customer Experience	7.72	7.42	0.30				
	Homes and Culture	2.42	2.42	0.00				
	Transport and Public Realm	47.03	46.66	0.37				
	Total GF Capital Programme	167.42	166.75	0.67				
	Total HRA Capital Programme	184.90	184.90	0.00				
	Total Capital Programme	352.32	351.65	0.67				
	Clean Growth & Development							
	Finance and Customer Experience							
6.	Customer Relationship Management (Addition of £0.30	M in 2018-19					
	Customer Relationship Management system to enable the Council to deliver a modern customer service function with a single customer sign-on.							
	modern customer service function with			o deliver a				
7.	modern customer service function with Transport and Public Realm	n a single custom		o deliver a				
7.	modern customer service function with	n a single custom 6/19) unded by stratege Regents Park F	er sign-on. gic S106 contr	ributions to				
7.	modern customer service function with Transport and Public Realm Highways (Addition of £0.03M in 2018 Addition, under delegated powers, finvest in smarter traffic signals at the	a single custom (3/19) unded by stratege Regents Park For reliability at this left (19) ne Early Measure option, engagement ve modes of transitive the city. This reverse programme to estable (19)	gic S106 contractions ocation. Is grant from the sport. The Court enue element consure the exp	ributions to to improve ne Joint Air ess raising ncil will use of the grant				
	modern customer service function with Transport and Public Realm Highways (Addition of £0.03M in 2018 Addition, under delegated powers, finvest in smarter traffic signals at the queueing conditions and journey time Cycling (Decrease of £0.08M in 2018/A small element of the Clean Air Zor Quality Unit was specifically for promactivities to encourage use of alternation this funding to help promote cycling in has been removed from the capital	n a single custom (3/19) unded by stratege Regents Park For reliability at this left of the color, engagement of the city. This reverse programment of early proced	gic S106 contractions ocation. Is grant from the sport. The Court enue element consure the exp	ributions to to improve ne Joint Air ess raising noil will use of the gran				
8.	modern customer service function with Transport and Public Realm Highways (Addition of £0.03M in 2018 Addition, under delegated powers, finvest in smarter traffic signals at the queueing conditions and journey time Cycling (Decrease of £0.08M in 2018/A small element of the Clean Air Zor Quality Unit was specifically for promactivities to encourage use of alternation this funding to help promote cycling in has been removed from the capital accounted for in line with the Council's	a single custom (3/19) unded by stratege Regents Park For reliability at this leading to the city. This reverse programme to east financial proced (9M in 2018/19) elegated powers Department of Topart of a pilot some the condition of the cond	gic S106 control contr	ributions to to improve to improve to improve the grand the grand the grand the grand the dittional mart. Assets the ct vehicles				
8.	Transport and Public Realm Highways (Addition of £0.03M in 2018) Addition, under delegated powers, finvest in smarter traffic signals at the queueing conditions and journey time Cycling (Decrease of £0.08M in 2018/A small element of the Clean Air Zor Quality Unit was specifically for promactivities to encourage use of alternation this funding to help promote cycling in has been removed from the capital accounted for in line with the Council's Integrated Transport (Addition of £0.09) Addition to programme, under degovernment grant funding from the Management Sensors. The council is to collect and relay real time data or	a single custom (a/19) (anded by strated reliability at this leading to the city) (a) (b) (c) (c) (d) (d) (d) (e) (e) (e) (e) (f) (f) (f) (f	gic S106 control contr	ributions to to improve to improve to improve the grant and the grant senditure is additional mart. Asset ect vehicles				

11. Play Area Improvements (Addition of £0.08M in 2018/19)

Addition, under delegated powers, funded by site specific S106 contributions for works at Somerset Avenue play area to install new play equipment for use by local young families in the area.

2018/19 MONITORING POSITION

12. The forecast performance of individual capital programmes in 2018/19 is summarised in table 3 below.

Table 3 – Summary of the General Fund & HRA Capital Forecast 2018/19

	Approved	Forecast	Forecast	Forecast
	Programme £M	£M	Variance £M	Variance %
Adult Care	0.86	0.56	(0.30)	(34.88)
Aspiration, Schools and Lifelong Learning	21.59	21.54	(0.05)	(0.23)
Clean Growth & Development	11.22	13.16	1.94	17.29
Community Wellbeing	2.62	2.54	(80.0)	(3.05)
Finance and Customer Experience	7.15	5.74	(1.41)	(19.72)
Homes and Culture	1.92	1.92	0.00	0.00
Transport and Public Realm	37.66	37.39	(0.27)	(0.72)
General Fund Programme	83.02	82.85	(0.17)	(0.20)
HRA Programme	57.65	50.60	(7.05)	(12.23)
Total Capital Programme	140.67	133.45	(7.22)	(5.13)
Financed by				
*CR - GF Borrowing	33.98	34.68	0.70	2.06
*CR - HRA Borrowing	18.25	14.68	(3.57)	(19.56)
Capital Receipts	19.08	18.49	(0.59)	(3.09)
Direct Revenue Financing	13.24	12.70	(0.54)	(4.08)
Capital Grants	27.16	27.10	(0.06)	(0.22)
Contributions	9.81	9.53	(0.28)	(2.85)
HRA – MRA	19.15	16.27	(2.88)	(15.04)
Total Funding	140.67	133.45	(7.22)	(5.13)
*CR – Council Resources				

The programme is currently forecast to be underspent by £6.64M plus net slippage of £0.58M in 2018/19. The reasons for the major forecast variances are detailed below and summarised in Appendix 1.

	Adults Care
14.	Telecare Equipment (Forecast underspend of £0.30M)
	Implementation of telecare equipment is still proceeding but at a slower rate than anticipated due to reduced referrals. Referrals expected to increase in second half of the year but costs are unlikely require all of the remaining budget.
	Aspiration, Schools and Lifelong Learning
15.	Primary Review P2 - Sholing Junior School (Forecast overspend of £0.08M)
	There was a section 106 payment made to Transport relating to land at Sholing School (£0.05M). No accrual was made for the final 2017/18 payment to contractor relating (£0.03M). The over spend is to be offset by underspends in 2018/19.
16.	Portswood Primary School Expansion (Forecast underspend of £0.12M)
	Project completed at lower cost as a result of value engineering of the scheme. Initially carried out to bring the contract sum in line with budget greater efficiencies were produced.
17.	St Patricks School Expansion (Forecast underspend of £0.01M)
	The capital support grant of £0.21M, that was made available to the Diocese, was not spent in full because they were able to achieve the project outcomes at a lower cost due to lower cost negotiations.
	Clean Growth & Development
18.	Southampton New Arts Centre (Studio 144) (Forecast overspend of £3.03M)
	The overspend to the scheme is as a result of an award by the Contract Administrator to the fit-out contractor in regard to extension of time claims submitted. The award for the south building is due to repairs required following substantial flooding and the consequences of the building contractor remaining on site at the same time as the fit-out contractor. The award for the north building is due to issues with the design of the Primary Containment and the subsequent impacts to the fit-out contractor. Further claims have been raised regarding the installation of lifts during the project and the Council is awaiting the particulars to be issued by the Contract Administrator for assessment.
	This overspend will be offset in part by the addition of £1.60M of grant funding which will be added to the programme at the next update.
19.	Hampshire Community Bank (Forecast underspend of £1.00M in 2018/19)
	A £1.00M investment in Hampshire Community Bank (HCB) was approved, subject to the bank securing a banking licence. A banking licence has not been obtained, so investment will not be made. The budget will be removed from the programme at the next programme update.
20.	Water fountains (Forecast underspend of £0.09M)
	The original assumption of installing water fountains in the city parks is not feasible due to issues with connecting and ongoing testing of a water supply. Alternative options are being considered including water coolers will be installed as an alternative in Council buildings that can be accessed by the public and/or water bottle filling stations including opportunities for sponsored water bottle filling stations. Whilst any ongoing revenue costs will be met from existing budgets it is expected that the budget will be removed from the programme at the next programme update.

	Community Wellbeing
21.	Estate Parking Improvements (Slippage of £0.08M in 2018/19 to 2019/20)
	Basic scheme designs were completed earlier this year but detailed designs and planning application only commenced in September 2018 due to an extended consultation to ensure agreement and sign up from residents. Works will commence in 2019/20.
	Finance and Customer Experience
22.	Smart Ways of Working (Slippage of £1.70M from 2018/19 to 2019/20)
	Project works are now scheduled to take place between late January and August 2019 based on the detailed project plan.
23.	Desktop Refresh Programme (Rephasing of £0.27M from 2019/20 to 2018/19 and £0.02M from 2020/21 to 2019/20) Project works brought forward to commence in October 2018 to be completed by 2019/20 following the restart of the programme which had been on hold. A large part of the expenditure will coincide with progress of the Smarter Ways of Working project.
	Transport and Public Realm
24.	Mansel Park Play Area (Slippage of £0.20M from 2018/19 to 2019/20)
	The works to improve the play area at Mansel park are expected to be carried out between March 2019 and August 2019.
25.	Parks and Play Areas (Forecast underspend of £0.07M)
	Riverside Park Pitch & Putt irrigation system upgrade is forecast as underspent by £0.05M, as the Pitch and Putt has now been licenced to be run by an external company, who will complete the irrigation system project under the licence.
	Mobile working for parks & street cleansing frontline staff project is completed with minor underspend £0.01M.
	Puffin Close play area is completed with a minor underspend of £0.01M. Actual costs were negotiated at a lower rate than assumed in setting the budget.
	<u>HRA</u>
26.	ECO - Thornhill Heating (Forecast underspend of £1.87M and rephase £5.57M from 2019/20)
	Due to pressure to complete fire safety works on high rise properties and increased costs of this, as a result of additional works required by Hampshire Fire & Rescue in the communal areas of these building, budget originally estimated for heating works in Thornhill in 2019/20 has been rephased to 2018/19 and realigned to the fire safety project to meet this priority. Of the remaining budget only £1.60M is required in 2018/19 to fulfil the project outcome to upgrade heating to Dimplex energy efficient controllable storage heaters that link to tenants' meters. A review of future year requirements in this area will take place and will be met within the constraints for the future year's budgets for this scheme.

27.	External Windows and Doors (Forecast underspend of £0.80M) Reduced need for replacement doors and windows as the current condition of external windows and doors has been assessed as acceptable. Spend in 2018/19 is anticipated to be minimal and will be for final completion works to ensure windows and doors are remain at an acceptable condition. Works are due to recommence in 2019/20 when a programme will be established within the constraints of the existing future year's budgets for the scheme.
28.	Renew Warden Alarm (Forecast underspend of £0.45M)
	The tender process has yet to start for this scheme due to difficulties in agreeing technical brief requirements with Housing Services. As these requirements have not been established and the scheme is not demand led, the scheme has been re-scoped within the constraints of the future year's budget resulting in a forecast underspend from 2018/19 budget.
29.	Roofing Works (Forecast underspend of £3.40M)
	The tender process is still underway for the next phases of the existing programme of works within this scheme. The cost of the contract as a result of this is anticipated to be met from within the future year's budgets for this scheme. With minimal spend in 2018/19 for the completion of the existing contract an underspend has been forecast.
30.	Household Refurbishment Project - Kitchens and Bathrooms (Forecast underspend of £0.80M)
	A programme of works has not been identified for kitchens and bathrooms within HRA properties for 2018/19, and the likelihood of there being any significant demand for kitchens and bathrooms in the remainder of the financial year is considered to be minimal based on the current assessed conditions within these properties. A forecast underspend is anticipated from the 2018/19 budget with future years budgets expected to meet future demands.
31.	External Wall Insulation – Kingsland (Forecast underspend of £0.13M)
	Wall insulations works are near completion at Kingsland, the scheme is forecast to be underspent as existing insulation in some areas was found to be of an acceptable condition and did not require replacement.
32.	External Wall Insulation – Low Rise - (Forecast underspend of £1.00M)
	A minimal programme of works has been identified for external wall insulation within these buildings as the condition of the existing insulations has been deemed adequate for the near future. A further review is due to take place in 2019/20 to assess future requirements, these will be met within the constraints of the future year's budgets for this scheme.
33.	Removal of Gas from Tower Blocks (Forecast underspend of £0.19M)
	Works which the Council were to carry to remove gas from tower blocks within the city to replace gas cookers with electric cookers as they are more cost effective, have been carried out by Southern Gas Network at their expense, therefore this budget is not required.
34.	Energy Company Obligations (ECO): City Energy Scheme (Forecast overspend of £0.48M)
	A claim for additional fees from the project contractor has been received for additional time on the contract. However a counter claim has been made against this in relation to incomplete and sub-standard work and the project over run.

	The current forecast overspend is based on the worst case scenario of a maximum payment to the contractor and could reduce if the counter claims are successful.							
35.	Energy Comp from 2018/19		ons (ECO):	- Canberra Tov	vers (Slippa	ge of £3.40M		
	The contract documents for external wall insulation and replacement windows to meet energy company obligations have not been completed, as a consultation required by Housing Policy and the Section 20 processes has caused an extension to this process. As a result the design, development and tender document preparations stages have been delayed to 2019/20.							
36.	Lift Refurbishi 2019/20)	ment – Shirle	ey Towers (S	Slippage of £1.	06M from 20)18/19 to		
	The tender prinot expected delay in the te	to be comple ender proces nd safety ch	eted until lat s, this has r	t refurbishmen er in the financ oot allowed criti arried out, thes	ial year. Due cal project a	to the lengthy ctivities such		
	CAPITAL RE	SOURCES						
37.				•	. •	are as follows:		
				d from other bo	odies			
		outions from	•					
			•	eceipts from the				
	 Counci assets 	I Resources	- Capital Re	eceipts from the	e sale of Ger	neral Fund		
	 Reveni 	ue Financing	l					
	• Counci	l Resources	- Borrowing					
38.		und capital p	orogramme	t to Buy (RTB) to support the l tfolio.				
39.	on prudent as majority of the	sumptions o ese grants re	f future Gov late to fund	neral Fund Capernment grants ng for schools ese grants have	s to be receivand transpo	ved. The		
40.	Table 4 shows	s the current	level of ava	nilable resource	es.			
	Table 4 – Ava	ilable Capita	al Funding					
	Resource	Balance Fwd £M	Received to Date 2018/19 £M	Allocated To Current Programme £M	Available Funding £M	Anticipated Receipts 2018/19 £M		
	Capital Receipts	(11.28)	(0.77)	10.44	(1.61)	(4.58)		
	CIL	(9.43)	(2.35)	2.32	(9.46)	(1.00)		
	S106	(10.63)	(0.41)	5.56	(5.48)	(0.74)		
		(31.34)	(3.53)	18.32	(16.55)	(6.32)		

41.	The table shows that the largest resource currently available is Community Infrastructure Levy (CIL) funding. A review has been undertaken of all S106 and CIL monies to ensure that programmes of work are matched to the appropriate funding and to identify areas where business cases are required for new projects. This work will be ongoing as part of the monitoring process									
42.	Funding for the capital programme has previously been heavily reliant on capital receipts from the sale of Council properties. These receipts have always had a degree of uncertainty regarding their amount and timing, but the economic climate has increased the Council's risk in this area.									
43.	Table 5 below shows the previous and current capital receipt assumptions, together with the actual receipts received in year for the General Fund. There has been an increase of £0.16M since the last reported position due to updated valuations based on the current market conditions. It should be noted that both the previous and latest forecast positions have been adjusted to remove receipts for properties not yet on the market.									
	Table 5 – General Fund	d Capital Re	eceipts Es	<u>stimates</u>						
	B/Fv £N		2019/ 2020 £M	2020/ 2021 £M	_		otal :M			
	Latest Forecast 11.	28 5.35	0.67	0.00	0.00	0.00 17	7.30			
	Previous 11. Forecast	28 5.86	0.00	0.00	0.00	0.00 17	7.14			
	Variance 0.	.00 (0.51)	0.67	0.00	0.00	0.00).16			
	OVERALL CAPITAL P	ROGRAMI	ИΕ							
44.	Table 6 and 7 show ca finance the programme will be requested as pa	up to and	including	2022/23,						
	Table 6 – Capital Expe	nditure by F	rogramm	<u>e</u>						
		2018/19 £M	2019/20 £M	2020/21 £M	2021/22 £M	2022/23 £M	Total £M			
	Adult Care	0.86	0.50	0.50	0.00	0.00	1.86			
	Aspiration, Schools and Lifelong Learning	21.59	12.39	28.21	11.96	18.63	92.78			
	Clean Growth & Development	11.22	0.65	0.00	0.00	0.00	11.87			
	Community Wellbeing	2.54	1.15	0.05	0.00	0.00	3.74			
	Finance and Customer Experience	5.74	1.98	0.00	0.00	0.00	7.72			
	Homes and Culture	1.92	0.50	0.00	0.00	0.00	2.42			
	Transport and Public	37.46	7.36	2.21	0.00	0.00	47.03			

Realm					
General Fund Programme	81.33	24.53	30.97	11.96	18.63 167.42
HRA Programme	58.76	46.74	43.95	35.45	0.00 184.90
Total Capital Programme	140.09	71.27	74.92	47.41	18.63 352.32

Table 7 – Use of Resources

	2018/19 £M	2019/20 £M	2020/21 £M	2021/22 £M	2022/23 £M	Total £M
*CR - GF Borrowing	32.97	9.48	11.63	11.96	18.59	84.63
*CR - HRA Borrowing	18.75	20.67	10.09	0.00	0.00	49.51
Capital Receipts	19.08	1.14	1.22	2.84	0.00	24.28
Direct Revenue Financing	12.70	2.98	10.22	11.25	0.00	37.15
Capital Grants	27.16	13.38	19.29	0.00	0.04	59.87
Contributions	9.67	0.14	0.00	0.26	0.00	10.07
HRA - MRA	19.76	23.48	22.47	21.10	0.00	86.81
Total Financing	140.09	71.27	74.92	47.41	18.63	352.32
*CR – Council Resource	ces					

Table 7 demonstrates that the most significant amount for funding for the General Fund programme is provided by Council Resources, which at present, will be mainly through borrowing. Borrowing costs are in the main met within a central provision. The HRA programme is primarily funded by Major Repairs Allowance (direct revenue contribution).

RESOURCE IMPLICATIONS

Capital/Revenue

This report principally deals with capital and the implications are set out in the main body of the report. However, the revenue implications arising from borrowing to support the capital programme are considered as part of the General Fund revenue budget. In addition any revenue consequences arising from new capital schemes are considered as part of the approval process for each individual scheme.

Property/Other

There are no specific property implications arising from this report other than the schemes already referred to within the main body of the report.

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

Financial reporting is consistent with the Chief Financial Officer's duty to ensure good financial administration within the Council. The Capital Programme update is prepared in accordance with the Local Government Acts 1972 – 2003.

Other L	<u>egal Implications:</u>			
49.	None directly, but in preparing this report, the Council has had regard to the Human Rights Act 1998, the Equality Act 2010, the duty to achieve best value and statutory guidance issued associated with that, and other associated legislation.			
RISK MANAGEMENT IMPLICATIONS				
50. None.				
POLICY FRAMEWORK IMPLICATIONS				
The update of the Capital Programme forms part of the overall Budget Strategy of the Council.				
KEY DECISION? Yes/No				
WARDS/COMMUNITIES AFFECTED:		NONE		
SUPPORTING DOCUMENTATION				
Appendices				
GF & HRA Forecast Variances as at September 2018.				
Documents In Members' Rooms				
1.				
2.				
Equality Impact Assessment				
Do the implications/subject of the report require an Equality and Safety Impact Assessments (ESIA) to be carried out.				Yes /No
Privacy	Impact Assessme	nt		
Do the implications/subject of the report require a Privacy Impact Assessment (PIA) to be carried out.				Yes /No
Other E	Background Docum	ents		
Equality Impact Assessment and Other Background documents available for inspection at:				
Title of Background Paper(s)			Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)	